

# **Key National Indicator Systems in Perspective**

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# Presentation Overview

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- The context for indicators: why measure
  - National and international experience
  - Roles for auditors
  - Roles for INTOSAI
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# The 21<sup>st</sup> Century: A Period of Profound Transition

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- Improving and maintaining quality of life
- Changing security threats
- Environmental sustainability
- Economic growth and competitiveness
- Long-term fiscal sustainability
- Global interdependency
- Demographic and other social change
- Advancements in science and technology
- Public expectations of government

# Implications for U.S. Government

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- Many of the current policies, programs, functions, and activities are based on conditions that existed decades ago and are not well aligned with 21<sup>st</sup> century realities.
  - We cannot afford to continue to do business as usual.
  - Accomplishing U.S. government goals will increasingly rely on strengthened mechanisms for collaboration.
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# Key National Indicators and Governance in the 21<sup>st</sup> Century

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- U.S. government increasingly has to partner with other governments, other levels of government, private and not-for-profit sectors, to achieve results. Examples:
  - Disaster planning, response and recovery
  - Environmental protection
  - Public health
- Need tools and metrics to link efforts

# Role of Key National Indicators

- Framework for related strategic planning efforts (linking shared purposes)
- Informing public policy decisions: what's working, what's not
- Facilitating public education and debate as well as an informed electorate
- Enhancing transparency and accountability
- Assessing position and progress

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# Selected Key National Indicator Systems

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- Existing national systems contain balanced set of indicators to measure economic, environmental, social and cultural conditions. Examples:
  - *Measures of Australia's Progress*
  - Treasury Board of Canada
  - *Singapore in Figures*
  - UK's *Sustainable Development Indicators*

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# International and Supranational Indicator Systems

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- Millenium Development Goals and Indicators
  - 8 goals and 18 related targets, with UN monitoring and reporting
- EU - European Structural Indicators
  - Measures progress toward Lisbon Strategy goals for economic, environmental and social renewal of Europe
  - Contains 14 headline indicators, presented at national level
- OECD Factbook: 100+ indicators

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# Key National Indicators in the U.S.

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- Numerous sets of national-level indicators in response to changing needs and conditions:
    - Economic indicators developed during the Great Depression of the 1930s
    - Growth in social programs in the 1960s drove need for social indicators (e.g., education, health)
    - Concern for environmental protection led to interest in developing environmental data

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# Subnational Indicator Systems in U.S.

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- While lacking a national indicator system, considerable interest and activity at the city, state and regional levels during last 20 years
  - Learning-oriented: information about social, cultural, economic, environmental conditions, presented with little or no commentary or analysis, for educational purposes
  - Outcome-oriented: indicators used to monitor and encourage progress toward goals

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# Efforts to Develop National Indicator System for U.S.

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- GAO, in cooperation with National Academies, convened forum in 2003 to discuss whether and how to create key national indicator system for U.S.
  - About 100 leaders in accountability, business, education, NGO, government, labor, media, minority, scientific, and statistics communities
- Efforts continued over next several years under leadership of National Academies
- Independent non-profit organization created in 2007: State of the USA

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# ***State of the USA***

## **([www.stateoftheusa.org](http://www.stateoftheusa.org))**

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- Seeks to provide decisionmakers and the public information needed to
  - measure national progress
  - evaluate policies and strategies
  - permit comparisons to other nations
- Designed to be a Web-based system

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## ***State of the USA***

### **([www.stateoftheusa.org](http://www.stateoftheusa.org))**

- Envisioned as public-private partnership, supported by government and non-government sectors
  - All sectors involved in achieving national goals have a stake in outcomes
  - Vital to have shared understanding in order to link efforts towards common goal
- Embarking on extensive civic engagement process to develop 30-50 key indicators, with 300-500 in-depth indicators below them
  - For U.S., essential to involve all sectors of society to create shared frame of reference

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# GAO's Role in National Indicator Efforts

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- Helped to identify need for key national indicator system through forum and reports
  - Recommended Congress take leadership role in highlighting need for indicator system
  - Active involvement with OECD in World Forums on Key Indicators

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## Potential Roles for GAO in Future

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- Assess development of indicators or system
- Audit quality of information, including validity and reliability
- Audit effectiveness of KNI system in achieving objectives
- Use indicator data to help target improvement opportunities

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# Role of SAIs in National Indicator Systems: What Has Been Done

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- Nearly all (23 of 27) responding SAIs indicated they performed at least one role vis-à-vis indicator systems:
  - Identifying the need for key national indicator systems
  - Contributing to system design and implementation
  - Assessing the indicators/systems
  - Auditing quality, validity, reliability of indicator information
  - Using indicators to assess, report on national progress
  - Others: publishing guides, convening discussions, informing audit work, influencing public discourse

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# Opportunities that Indicator Systems Can Provide for SAs

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- Relevant audit work that can inform public discourse and decision making
- Ability to learn from other organizations and countries that have national indicator systems
- Better understanding of government agencies' contributions to national outcomes
- Increase transparency and accountability

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# Risks and Mitigating Strategies for SAlS

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- Loss of independence from involvement in indicator design
- Perception of extending beyond mandate
- Possible loss of credibility if indicators are viewed as inappropriate or inaccurate
- Risks could be mitigated by
  - limiting involvement in design to technical assistance
  - performing auditing role after development
  - avoiding involvement in selection of indicators
  - studying how other countries ensured development of credible indicators

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# Overcoming Challenges in Working with Key National Indicators

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- Building staff capacity
  - Training in performance measurement, data quality, data collection systems
  - Hiring, contracting, or strategic alliances to acquire knowledge in economics, statistics, etc.
- Seeking additional authority where needed; leverage available resources
- Educating rest of government in use of performance information

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# Future Directions for INTOSAI

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- Share best practices, lessons learned, benchmarking studies, audit practices and methodologies, audit/evaluation results
  - Work with Regional Working Groups to provide context for related efforts
  - Work with Professional Standards Committee on guidance and standards for SAI involvement with key national indicators
  - Work with IDI on training for SAI staff
  - Establish relationships with other international organizations
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